### NOTICE OF MEETING

### SHEBOYGAN COUNTY BOARD OF SUPERVISORS

Sheboygan County Courthouse 615 North 6<sup>th</sup> Street, 5<sup>th</sup> Floor Sheboygan WI

**TUESDAY, September 17, 2013 at 6:00 P.M.** 

In compliance with Rule V under the Rules of Order of the Sheboygan County Board of Supervisors, as County Clerk of Sheboygan County, I herewith submit the following AGENDA.

### **AGENDA**

CALL TO ORDER - Chairperson Roger L. Te Stroete

CERTIFICATION OF COMPLIANCE WITH OPEN MEETING LAW

**PLEDGE OF ALLEGIANCE** 

**ROLL CALL** 

**APPROVAL OF AUGUST 20, 2013 JOURNAL** 

### CONSIDERATION OF APPOINTMENTS BY CHAIRPERSON

ADRC Governing Committee (Re-appointments)

Dagmar Ewald, 2902 S. 17<sup>th</sup> Street, Sheboygan
Paul Opitz, N6126 Center Avenue, Sheboygan Falls

### **PRESENTATION**

Dave Maccoux, Schenck SC – 2012 Financial Statements

### **PUBLIC ADDRESSES**

As of the preparation of this Agenda no one has requested to speak. County Board rules allow interested persons to register to speak until 5:00 pm on the Monday before the County Board Meeting.

### LETTERS, COMMUNICATIONS AND ANNOUNCEMENTS

Items introduced under this heading are either referred to a Committee for action, or received for information. No action is taken at this meeting.

### **COUNTY ADMINISTRATOR'S REPORT**

The County Administrator's Report is a summary of County activities for the previous month and planned for upcoming months.

POSTED

DATE: 09.11.13

TIME: 2:15 P.M.

### **CONSIDERATION OF COMMITTEE REPORTS - EXECUTIVE COMMITTEE**

**Resolution No. 11** (2013/14) Re: 2014 Five-Year Capital Plan

Committee Recommendation: Amend per the Committee Report and Adopt as Amended

Signed in Opposition: None

Resolution No. 12 (2013/14) Re: Authorizing Participation in Southeast Wisconsin

Hazardous Materials Taskforce

**Committee Recommendation: Adopt** 

Signed in Opposition: None

### **RESOLUTIONS INTRODUCED**

Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.

Resolution No. 13 (2013/14) Re: Modifying Health Coverage Options for Retired County

**Employees** 

Resolution No. 14 (2013/14) Re: Granting Easement to Spiel Trust

Resolution No. 15 (2013/14) Re: Sale of Excess Former Union Pacific Land in City of

Sheboygan

### ORDINANCES INTRODUCED

Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.

Ordinance No. 06 (2013/14) Re: Establishing Speed Zones on County Road "C" (Town of

Plymouth)

### **ADJOURNMENT**

Respectfully submitted this 11<sup>th</sup> day of September, 2013.

**NOTES: Reminder:** Expense sheets for the period ending September 15, 2013 are due in the County Clerk's Office no later than Tuesday, September 17, 2013.

The Legislative Breakfast will be held on October 14, 2013 at 8:00 A.M. at the Fountain Park Family Restaurant.

The Town's Association Meeting will be held on Friday, October 18, 2013 at 7:30 P.M. at the St. Anna Fire Department (For Town of Russell).

Persons with disabilities needing assistance to attend or participate are asked to notify the County Clerk's Office at 920.459.3003 prior to the meeting so that accommodations may be arranged.

### JOURNAL OF THE MEETING OF THE SHEBOYGAN COUNTY BOARD OF SUPERVISORS

### **August 20, 2013**

Pursuant to Wis. Stat. § 59.11, the August 20, 2013 session of the Sheboygan County Board was called to order by Chairperson Roger L. Te Stroete at 6:00 p.m. Chairperson Te Stroete noted that the notice of meeting was posted on August 14, 2013 at 2:15 p.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 25 Supervisors present.

Supervisor Abler made a motion for approval of the July 16, 2013 Journal, which was distributed to all supervisors prior to the meeting. The motion was seconded by Supervisor Winkel and carried on unanimous roll call vote of the board.

### **APPOINTMENT**

The Chairperson announced that the next order of business was the consideration of the appointment by the Chairperson of **Vernon Koch** to the Communications Council.

**Supervisor Glavan made a motion to concur with the appointment.** The motion was seconded by Supervisor Winkel and carried on unanimous roll call vote of the board.

### **PRESENTATIONS**

Dale Hippensteel, Public Health Manager; Jean Beinemann, Nurse Supervisor and Steve Steinhardt, Emergency Management Director provided an update on the TB situation in Sheboygan County.

Supervisor Mark Winkel gave an update on the East Wisconsin Railroad Consortium.

### **LETTERS AND COMMUNICATIONS**

The Clerk presented a copy of a letter from the Government Services Committee of Racine County expecting funds raised for transportation to be used for transportation and to be prioritized road maintenance first, new construction second. By Chairperson referred to the Transportation Committee.

### COUNTY ADMINISTRATOR'S REPORT

County Administrator Adam Payne acknowledged the Health and Human Services staff and all involved for their excellent teamwork and response to the TB outbreak. He also thanked Supervisor Winkel for his update on the East Wisconsin Railroad Consortium and Plymouth to Kohler rail line work underway. Mr. Payne referred to handouts and provided an update on the 2014 budget development process, capital outlay requests, and also reviewed the proposed five-year capital plan. Lastly, Mr. Payne spoke about former Supervisor Don Schramm who recently passed away, his 20 years on the county Board and how he will be missed.

### **COMMITTEE REPORTS**

The Clerk read the report of the Finance Committee regarding Resolution No. 08 (2013/14) Authorizing an Application for a Transportation Economic Assistance Grant (TEA Grant) for County Road C Improvements recommending adoption.

Supervisor Goehring made a motion to adopt the resolution. The motion was seconded by Supervisor Winkel and carried on unanimous roll call vote of the board.

The Clerk read the report of the Finance Committee regarding Resolution No. 09 (2013/14) Petitioning the Secretary of Transportation for Airport Improvement Aid recommending adoption.

**Supervisor Marthenze made a motion to adopt the resolution.** Supervisor Goehring seconded the motion which carried on unanimous roll call vote of the board.

The Clerk read the report of the Joint Finance-Property Committees regarding Resolution No. 07 (2013/14) Approving Expenditures to Construct Addition to the Health and Human Services Building recommending adoption.

Supervisor Marthenze made a motion to adopt the resolution. The motion was seconded by Supervisor Goehring and carried on roll call vote of the board of Ayes: 24; Noes: 1, Supervisor LeMahieu.

### (Vice-Chairperson Wegner presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

- **Resolution No. 10 (2013/14)** Re: Honoring the Life of Former County Board Supervisor Donald A. Schramm.
- Supervisor Marthenze made a motion to adopt the resolution. The motion was seconded by Supervisor Glavan which was unanimously adopted by the Board on a rising vote and a pause in its deliberations
- Resolution No. 11 (2013/14) Re: 2014 Five-Year Capital Plan referred to the Executive Committee.
- **Resolution No. 12 (2013/14)** Re: Authorizing Participation in Southeast Wisconsin Hazardous Materials Taskforce referred to the Executive Committee.

### **ADJOURNMENT**

Supervisor Bemis made a motion to adjourn to 6:00 p.m. on Tuesday, September 17, 2013. Supervisor LeMahieu seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 7:08 p.m.



### SHEBOYGAN COUNTY

Adam N. Payne
County Administrator

### TO THE HONORABLE MEMBERS OF THE SHEBOYGAN COUNTY BOARD:

I, Adam Payne, Sheboygan County Administrator, pursuant to Section 43.05 and Ordinance No. 6 (2006/07) of the Sheboygan County Code, having conferred with the County Board Chairperson and the appropriate standing Committee of the County Board, hereby submit for your confirmation the following re-appointments to the ADRC Governing Committee for a 3-year term expiring July, 2016:

Dagmar Ewald, 2902 S. 17<sup>th</sup> Street, Sheboygan, WI 53081 Paul Opitz, N6126 Center Avenue, Sheboygan Falls, WI 53085

Respectfully submitted this 17<sup>th</sup> day of September, 2013.

Adam N. Payne, County Administrator

### COMMITTEE REPORT TO THE COUNTY BOARD

WE, THE	EX	ECUTIVE	=======================================	COMM	ITTEE
TO WHO	M WAS REFERRED RESC	DLUTION NO	:11		
RE: <b>2014 F</b>	Five-Year Capital Plan				
HAVE CONSI	DERED THE SAME AND F	RECOMMEN	<b>D</b> :		
	ADDITIONAL TIME BE O		CONSIDER	THE MATTER	
	FILING WITH THE CLEF AMENDING THE RESOL		OLLOWS:		
<ul><li>Moto F</li><li>Rei</li></ul>	l attached "Exhibit A" as foll ve \$25,000 from 2015 to th Project No. 1049 Taylor Par instate \$568,500 in 2014 re placed Employees.	ie 2014 capita k Shelter Rep	olacement.		
RESPECTFUI	LLY SUBMITTED THIS	17th	DAY OF	September	2013
EXECUTIVE COMMITTEE					
OPPOSED TO THE REPORT: CONCURRING IN THE REPORT:					
OFFOSED I	O THE REPORT.		CONCORR	ING IN THE RE	T++
ROGER L. TE	STROETE		ROGER V. T	ESTROETE	) Worke
THOMAS WE	GNER		THOMAS W	EGNER (	2
WILLIAM C. G	OEHRING		Welliam C.	GOEHRING	- breng
PEGGY FEIDI	ER		PEGGI FEI	DER	
GEORGE MAI	RTHENZE		GEORGE M.	ARTHENZE	

### 

### SHEBOYGAN COUNTY RESOLUTION NO. \_\_\_\_\_\_ (2013/14)

Re: 2014 Five-Year Capital Plan

WHEREAS, Section 5.06(b) of the County Code requires the Finance Committee to propose a Five-Year Capital Plan for submission to the County Board at its August monthly meeting, and

WHEREAS, the Finance Committee has considered the capital projects of \$100,000.00 or more included in the budget requests of the Liaison Committees and has placed each project which it endorses into the upcoming budget year or into any budget year for the following four (4) years of the Five-Year Capital Plan, and

WHEREAS, the attached Exhibit A is the proposed Five-Year Capital Plan of the Finance Committee;

**NOW, THEREFORE, BE IT RESOLVED,** that the attached Exhibit A be adopted as the Five-Year Capital Plan for Sheboygan County and that pursuant to Section 5.06(b)(6) of the County Code of Ordinances, that portion of the Five-Year Capital Plan as adopted by the Board at its September meeting which identifies the capital projects approved for the upcoming budget year shall constitute the capital projects portion of the full budget for 2014.

Respectfully submitted this 20th day of August, 2013.

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Wellan Weekrung	Mules
William C. Goehring, Chairperson	Gree Weggeman, Vice-Chairperson
Thomas Wegner, Secretary	Devin LeMahieu
	George Marthenze
Opposed t	o Introduction:
	7 0

# Proposed 2014 Five Year Capital Plan Financing

### **Debt Service Schedule** 2014 2015 2016 2016 2017 2018 2019 2020 2021 2022 2023 2023 2025 5,501,612 6,497,685 4,497,800 4,501,300 4,499,300 6,298,614 \$6,394,224 5,498,320 5,501,971 6,299,961 4,498,900 4,499,600 5,500,098 Current **Proposed** \$6,657,297 6,650,688 6,652,902 6,659,289 4,512,300 5,604,100 5,606,900 5,809,800 5,805,720 5,808,115 6,652,850 6,653,435 6,660,561 **Historic Debt Service Schedule** \$1,000,000 \$2,000,000 \$3,000,000 \$4,000,000 \$5,000,000 \$6,000,000 \$7,000,000 \$8,000,000 \$9,000,000 \$0 2002 2003 2004 2005 2006 2007 2008 2009 2010 2011 2012 2013

## **Debt Service Tax Analysis**

2014

Proposed

2014 Current Proposal \$8	2014 No Additional Borrowing \$8	<b>Eq</b> : \$8
\$8,297,900,300	\$8,297,900,300	<b>Equalized Value</b> \$8,430,124,700
\$6,657,297	\$6,309,119	<b>Payments^</b> \$6,113,673
\$6,141,284	\$5,793,106	<b>Levy</b> \$5,634,832
\$0.74	\$0.70	<b>Tax Rate</b> \$0.67
\$111.02	\$104.72	<b>Tax*</b> \$100.26

<sup>^ -</sup> Net of rebates

<sup>\* -</sup> Based on a home with an equalized value of \$150,000.

### County of Sheboygan, Wisconsin Five Year Capital Plan Years 2014 through 2018

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														Ų	Marsh Campground Upgrade-
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County Cost	Reimbursement	Budget R	Reimbursement	Budget Rei	Reimbursement	Budget Rei	Reimbursement	Budget Rei	Reimbursement	Budget Re	Reimbursement	Budget Reim	Status	Proj No. SI	Priority Project Title
2014-2018		2018		2017		2016		2015		2014		Prior Years	-	L	

Project Status Key:

N - New project

C - Continuation of a funded project

C - Previously included in last year's plan (2013 - 2017)

Priority: Established by Department Head and Liaison Committee

\* - The Finance Committee recommended the Radio System Replacement/Upgrade be fully bonded for in 2014. The projected bonding for 2014 will be \$14,574,694. The County is allowed to borrow for projects in advance of the actual expenditures.

# Moved \$25,000 from 2015 to 2014 for design costs. See attached Memo.

Project cost to accommodate LEC displaced employees,

### FISCAL NOTE

Re: 2014 Five-Year Capital Plan

The resolution as recommended by the Executive Committee sets the Five-Year Plan for County funded expenditures for 2014 at \$5,733,976. In addition, both the Finance Committee and Executive Committee recommended bonding for the 2014 expenditures and the Radio System Replacement costs for 2015 (\$8,840,718). Therefore, the total anticipated borrowing of approximately \$14,574,694 would be completed in early 2014.

### **Funding:**

Repayments of bonds are funded via debt service tax levy as adopted in the annual budget. The proposed funding will have the following impacts:

- Increase the County's total debt service payments
- The increased debt service payments would be funded through an increase in the County's debt service tax levy of \$348,178 for 2014
- The tax rate for 2014 will increase 4 cents due to the additional borrowing, or equivalent to \$6.30 on a \$150,000 home
- Debt service tax levy is not subject to levy limitations

The attached schedule compares the debt service payment schedules and illustrates impact on the debt service payments, tax levy, tax rate, and an example taxpayer.

Terry Hanson, Finance & IT Director

September 11, 2013

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SHEBOYGAN COUNTY RESOLUTION NO. 12 (2013/14)

Re: Authorizing Participation in Southeast Wisconsin Hazardous Materials Taskforce

WHEREAS, pursuant to Wis. Stat. § 323.70, the Wisconsin Department of Military Affairs, through its Division of Emergency Management ("the Division") is empowered to contract with various local governmental units to provide a regional approach to hazardous substance emergencies, and

**WHEREAS**, the Division is proposing a Southeast Wisconsin Hazardous Materials Taskforce in partnership with the City of Milwaukee, the City of Racine, and Dodge, Ozaukee, Washington, and Sheboygan Counties to provide a regional approach to hazardous substance emergencies, and

**WHEREAS**, the proposed taskforce is organized pursuant to a multijurisdictional two-year contract between the parties, a copy of which is on file with the County Clerk, and

**WHEREAS**, it is in the best interests of Sheboygan County to participate in the Southeast Wisconsin Hazardous Materials Taskforce pursuant to the contract,

**NOW THEREFORE BE IT RESOLVED** that Sheboygan County shall join the Southeast Wisconsin Hazardous Materials Taskforce and that the applicable County officials are authorized and directed to execute on behalf of Sheboygan County the contract created for that purpose.

Respectfully submitted this 20th day of August, 2013.

DMMITTEE 101
Vernon Koch, Vice-Chairperson
Michael S. Ogea
Fay Uraynar ()

A