

NOTICE OF MEETING

SHEBOYGAN COUNTY BOARD OF SUPERVISORS

Sheboygan County Courthouse
615 North 6th Street, 5th Floor
Sheboygan WI

TUESDAY, November 5, 2013 at 6:00 P.M.

In compliance with Rule V under the Rules of Order of the Sheboygan County Board of Supervisors, as County Clerk of Sheboygan County, I herewith submit the following AGENDA.

AGENDA

CALL TO ORDER – Chairperson Roger L. Te Stroete

CERTIFICATION OF COMPLIANCE WITH OPEN MEETING LAW

PLEDGE OF ALLEGIANCE

ROLL CALL

APPROVAL OF OCTOBER 22, 2013 AND OCTOBER 29, 2013 JOURNALS

PRESENTATIONS

Recognition of Linda Wieck and Sgt. 1st Class Todd Richter – Camo Quilt Project
4-H Ambassadors

PUBLIC ADDRESSES

As of the preparation of this Agenda no one has requested to speak. County Board rules allow interested persons to register to speak until 5:00 pm on the Monday before the County Board Meeting.

LETTERS, COMMUNICATIONS AND ANNOUNCEMENTS

Items introduced under this heading are either referred to a Committee for action, or received for information. No action is taken at this meeting.

COUNTY ADMINISTRATOR'S REPORT

The County Administrator's Report is a summary of County activities for the previous month and planned for upcoming months.

POSTED
10.31.13
2:45 PM

CONSIDERATION OF COMMITTEE REPORTS - EXECUTIVE COMMITTEE

Resolution No. 17 (2013/14) Re: Approving Borrowing in Excess of Budget Control Policy
Committee Recommendation: Adopt
Signed in Opposition: Supervisor Marthenze

CONSIDERATION OF COMMITTEE REPORTS - FINANCE COMMITTEE

Resolution No. 16 (2013/14) Re: Authorizing Creation of Joint County Library Planning Committee
Committee Recommendation: Amend per the Committee Report and Adopt as Amended
Signed in Opposition: None

Resolution No. 18 (2013/14) Re: Approving Additional Pay Increase for Sheriff's Supervisory Employees
Committee Recommendation: Adopt
Signed in Opposition: None

Ordinance No. 07 (2013/14) Re: Modifying Fee Schedule of Coroner in Chapter 96
Committee Recommendation: Enact
Signed in Opposition: None

CONSIDERATION OF COMMITTEE REPORTS – HUMAN RESOURCES COMMITTEE

Ordinance No. 09 (2013/14) Re: Revising Hiring and Employment Ordinance
Pursuant to Rule 2.13, the Chairperson has authorized the Human Resources Committee to return its report at the December 17, 2013 County Board meeting.

CONSIDERATION OF COMMITTEE REPORTS – TRANSPORTATION COMMITTEE

Ordinance No. 08 (2013/14) Re: Establishing Roy Sebald Sheboygan River Natural Area
Pursuant to Rule 2.13, the Chairperson has authorized the Transportation Committee to return its report at the December 17, 2013 County Board meeting.

RESOLUTIONS INTRODUCED

Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.

Resolution No. 19 (2013/14) Re: Approving 2014 Budget
***CONTEMPLATED ACTION: Pursuant to Sheboygan County Code of Ordinances 5.06(a)(6) Resolution No. 19 will be considered for immediate action.**

RESOLUTIONS INTRODUCED - Continued

- Resolution No. 20 (2013/14) Re: Levying and Apportioning the Tax
***CONTEMPLATED ACTION: Pursuant to Sheboygan County Code of Ordinances 5.06(a)(6) Resolution No. 20 will be considered for immediate action.**
- Resolution No. 21 (2013/14) Re: Authorizing the Issuance of Not to exceed \$14,575,000 General Obligation Promissory Notes for Capital Projects
- Resolution No. 22 (2013/14) Re: Authorizing Intergovernmental Cooperative Agreements to Provide Certain Information Technology Services to Sheboygan County Local Government Units

ORDINANCES INTRODUCED – NONE

ADJOURNMENT

Respectfully submitted this 31st day of October, 2013.

JON DOLSON, COUNTY CLERK

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NOTES:

Reminder: Expense sheets for the period ending November 15, 2013 are due in the County Clerk’s Office no later than Tuesday, November 19, 2013.

The Legislative Breakfast will be held on November 11, 2013 at **7:30 A.M.** at the Fountain Park Family Restaurant.

The Legislative Breakfast will be held on December 9, 2013 at 8:00 A.M. at the Fountain Park Family Restaurant.

The Legislative Breakfast is a monthly informational question and answer session between Sheboygan County’s federal and state legislative delegation and Sheboygan County Supervisors and department heads. Because a majority of the Board or a Committee may attend, it is a meeting open to the public under the Open Meeting law even though there is no formal agenda, no action will be taken, and no minutes are being kept.

Persons with disabilities needing assistance to attend or participate are asked to notify the County Clerk’s Office at 920.459.3003 prior to the meeting so that accommodations may be arranged.

**JOURNAL OF THE MEETING OF THE
SHEBOYGAN COUNTY BOARD OF SUPERVISORS**

October 22, 2013

Pursuant to Wis. Stat. § 59.11, the October 22, 2013 session of the Sheboygan County Board was called to order by Chairperson Roger L. Te Stroete at 6:00 p.m. Chairperson Te Stroete noted that the notice of meeting was posted on October 16, 2013 at 11:15 a.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 24 Supervisors present; Absent: 1, Supervisor Weggeman.

Supervisor LeMahieu moved for approval of the September 17, 2013 Journal, which was distributed to all supervisors prior to the meeting. The motion was seconded by Supervisor Abler and carried on unanimous roll call vote of the board.

APPOINTMENTS

The Chairperson announced that the next order of business was the consideration of the appointment of **John Rogers**, and reappointments of **Ron Burrows, David Hilpertshauser, and Lee Kunze** to the Airport Advisory Committee by the County Administrator.

Supervisor Winkel moved to concur with the appointments from the County Administrator. The motion was seconded by Supervisor Glavan.

Supervisor Koch moved to divide the question. There were no objections.

John Rogers was appointed on unanimous roll call vote of the board.

Ron Burrows was reappointed on roll call vote of the board of Ayes: 17; Noes: 2, Supervisors Damp, and Hoffmann; Abstain: 5, Supervisors Glavan, Koch, Procek, Van Dixhorn, and Winkel; Absent: 1, Supervisor Weggeman.

David Hilpertshauser was reappointed on unanimous voice vote of the board.

Lee Kunze was reappointed on unanimous voice vote of the board.

PRESENTATION

Jon Doll, United Way of Sheboygan County Executive Director gave a presentation on the United Way of Sheboygan County Campaign and the important programs United Way supports.

PUBLIC ADDRESS

Terry Bilgo, 2116 Waverly Court, Sheboygan – EHR (Electronic Health Records) Implementation.

LETTERS AND COMMUNICATIONS

The Clerk presented a thank you card from Supervisor Damp for the flowers and well wishes. By Chairperson received for information.

COUNTY ADMINISTRATOR'S REPORT

County Administrator Adam Payne highlighted the 2014 Sheboygan County proposed budget that was distributed and will be reviewed at the next county board meeting. Mr. Payne shared that the 2014 proposed budget is only the third budget in the last seven years that increases the property tax levy. The proposed budget represents a 1.83% or \$833,328 increase in the property tax levy. Mr. Payne complimented everyone for their excellent teamwork.

COMMITTEE REPORTS

The Clerk read the report of the Executive Committee regarding **Resolution No. 13 (2013/14) Modifying Health Coverage Options for Retired County Employees** recommending adoption.

Supervisor LeMahieu moved to adopt the resolution. The motion was seconded by Supervisor Marthenze and carried on roll call vote of the board of Ayes: 21; Noes: 2, Supervisors Hoffmann, and Ogea; Abstain: 1, Supervisor Baumgart; Absent: 1, Supervisor Weggeman.

The Clerk read the report of the Executive Committee regarding **Resolution No. 14 (2013/14) Granting Easement to Spiel Trust** recommending adoption.

Supervisor Goehring moved to adopt the resolution. Supervisor Marthenze seconded the motion which carried on unanimous roll call vote of the board.

The Clerk read the report of the Finance Committee regarding **Resolution No. 15 (2013/14) Sale of Excess Former Union Pacific Land in City of Sheboygan** recommending adoption.

Supervisor Goehring moved to adopt the resolution. The motion was seconded by Supervisor LeMahieu and carried on unanimous roll call vote of the board.

The Clerk read the report of the Finance Committee regarding the **2013 Dog Listing Claims Payment.**

Supervisor Marthenze moved to concur with the committee report and authorize payment of the claims. Supervisor Goehring seconded the motion which carried on unanimous roll call vote of the board.

The Clerk read the report of the Human Resources Committee regarding the **Annual Report on Health Insurance.**

Supervisor LeMahieu moved to concur with the committee report. The motion was seconded by Supervisor Abler and carried on unanimous roll call vote of the board.

The Clerk read the report of the Law Committee regarding **Ordinance No. 06 (2013/14) Establishing Speed Zones on County Road "C" (Town of Plymouth)** recommending amending the ordinance as presented per the committee report and enact as amended.

Supervisor Epping moved to enact the ordinance as amended per the committee report. Supervisor Winkel seconded the motion which carried on roll call vote of the board of Ayes: 23; Noes: 1, Supervisor Bemis; Absent: 1, Supervisor Weggeman.

(Vice-Chairperson Wegner presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions and ordinances were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

Resolution No. 16 (2013/14) Re: Authorizing Creation of Joint County Library Planning Committee referred to the Finance Committee.

Resolution No. 17 (2013/14) Re: Approving Borrowing in Excess of Budget Control Policy referred to the Executive Committee.

Resolution No. 18 (2013/14) Re: Approving Additional Pay Increase for Sheriff's Supervisory Employees referred to the Finance Committee.

Ordinance No. 07 (2013/14) Re: Modifying Fee Schedule of Coroner in Chapter 96 referred to the Finance Committee.

Ordinance No. 08 (2013/14) Re: Establishing Roy Sebald Sheboygan River Natural Area referred to the Transportation Committee.

Ordinance No. 09 (2013/14) Re: Revising Hiring and Employment Ordinance referred to the Human Resources Committee.

ADJOURNMENT

Supervisor Bemis moved to adjourn to 6:00 p.m. on Tuesday, October 29, 2013. Supervisor Glavan seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 7:14 p.m.

**JOURNAL OF THE MEETING OF THE
SHEBOYGAN COUNTY BOARD OF SUPERVISORS**

October 29, 2013

Pursuant to Wis. Stat. § 59.11 of the Wisconsin Statutes, the October 30, 2013 session of the Sheboygan County Board was called to order by Chairperson Roger L. Te Stroete at 6:00 p.m. Chairperson Te Stroete noted that the notice of meeting was posted on October 23, 2013 at 10:45 a.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 24 Supervisors present; Absent: 1, Supervisor Salm.

INITIAL PRESENTATION OF THE 2014 PROPOSED BUDGET

County Administrator Adam Payne presented the 2014 Proposed Budget. The 2014 Sheboygan County Budget marks only the third property tax increase in the last seven years. The budget as proposed represents a 1.83% increase in the overall property tax levy. The proposed 2014 tax rate will increase from \$5.41 to \$5.60. The total property tax levy is \$46 million, and the total budget is \$126 million, supporting 19 departments and nearly 825 employees implementing over 200 programs and services. Mr. Payne congratulated County Board Supervisors, Department Heads and staff for their excellent teamwork. Mr. Payne also announced that Sheboygan County is being recognized by the National Association of Government Web Professionals and the International Academy of the Visual Arts for our newly redesigned County website launched in February.

PUBLIC HEARING ON PROPOSED BUDGET

Chairperson Te Stroete noted that the Notice of Public Hearing was published on October 10, 2013 and declared the public hearing on the proposed 2014 budget open for anyone wishing to be heard. The following persons spoke:

Barbara Poch, W4374 County Road JM, Sheboygan Falls
Dennis Roehrborn, N7443 County Road M, Plymouth

There being no other persons wishing to be heard, Chairperson Te Stroete declared the public hearing closed at 6:46 p.m.

The Chairperson announced that the next order of business would be the review of the 2014 Proposed Budget and directed the County Clerk to go through the budget on a department by department basis. As each department was identified, the Chairperson requested that any amendments be offered.

When no further motions were offered, Chairperson Te Stroete declared the Budget Review Session concluded.

Supervisor Goehring made a motion to refer the budget back to the Finance Committee. Supervisor Marthenze seconded the motion which carried on unanimous roll call vote of the board.

The 2014 Proposed Budget was referred back to the Finance Committee.

ADJOURNMENT

Supervisor Bemis made a motion to adjourn to 6:00 p.m. on Tuesday, November 5, 2013. Supervisor Winkel seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 7:04 p.m.

COMMITTEE REPORT TO THE COUNTY BOARD

WE, THE FINANCE COMMITTEE

TO WHOM WAS REFERRED RESOLUTION NO: 16

RE: **Authorizing Creation of Joint County Library Planning Committee**

HAVE CONSIDERED THE SAME AND RECOMMEND:

- ADDITIONAL TIME BE GRANTED TO CONSIDER THE MATTER
- THE RESOLUTION BE ADOPTED
- FILING WITH THE CLERK
- AMENDING THE RESOLUTION AS FOLLOWS:

Amend:

Line 22 - One (1) Sheboygan County Board member from a municipality that operates a public library

Line 27 - Two (2) Sheboygan County residents from a municipality that does not operate a public library

And as so amended, recommend adoption.

RESPECTFULLY SUBMITTED THIS 5th DAY OF November 2013

FINANCE COMMITTEE

OPPOSED TO THE REPORT:

WILLIAM C. GOEHRING

GREG WEGGEMAN

THOMAS WEGNER

DEVIN LeMAHIEU

GEORGE MARTHENZE

CONCURRING IN THE REPORT:


WILLIAM C. GOEHRING


GREG WEGGEMAN


THOMAS WEGNER


DEVIN LeMAHIEU


GEORGE MARTHENZE

1 **SHEBOYGAN COUNTY RESOLUTION NO. 160 (2013/14)**

2
3 **Re: Authorizing Creation of Joint County Library Planning Committee**

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5
6 **WHEREAS**, the Sheboygan County Board has periodically created County Library
7 Planning Committees to prepare five-year service plans for the Eastern Shores Library System,
8 of which Sheboygan County is a member, and

9
10 **WHEREAS**, the most recent Library Planning Committee was created by Resolution No.
11 20 (2008/09) which proposed a Five-year Plan Report that was approved by the County Board
12 on July 20, 2010, and

13
14 **WHEREAS**, it is necessary to create a new Library Planning Committee to prepare a
15 new service plan to guide the System for the next five years;

16
17 **NOW, THEREFORE, BE IT RESOLVED** that the Sheboygan County Board of
18 Supervisors, pursuant to Wis. Stat. § 43.11, create a fourteen-person Joint County Library
19 Planning Committee ("Planning Committee") to consist of the following seven persons from
20 Sheboygan County:

- 21
22 • Two (2) Sheboygan County Board members;
- 23 • One (1) representative of a public library (librarian or Board member)
- 24 which serves a significant number of non-librarianed residents;
- 25 • One (1) Sheboygan County Board member from a municipality without a
- 26 library;
- 27 • One (1) Sheboygan County resident from a municipality that does not
- 28 operate a public library;
- 29 • One (1) Sheboygan County resident from a municipality that operates a
- 30 public library; and
- 31 • One (1) Library System Board member.
- 32

33 **BE IT FURTHER RESOLVED** that the Joint Committee also be comprised of seven
34 persons of similar composition to be appointed by Ozaukee County.

35
36 **BE IT FURTHER RESOLVED** that the director of the Eastern Shores Library System
37 shall be an advisory member of the Planning Committee.

38
39 **BE IT FURTHER RESOLVED** that the County Administrator shall appoint the
40 Sheboygan County citizen members of the Planning Committee after seeking public input and
41 advice and the Executive Committee shall appoint the Sheboygan County Board members.

42
43 **BE IT FURTHER RESOLVED** that Sheboygan County and Ozaukee County shall
44 provide and share all Planning Committee expenses, which shall include travel expenses for its
45 members, distribution of meeting notices, recording and distribution of meeting minutes, and
46 such other services as may be needed in an amount not to exceed Six Thousand Four Hundred
47 Forty-two Dollars (\$6442.00) to be split equally by Sheboygan and Ozaukee Counties.

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BE IT FURTHER RESOLVED that the Planning Committee shall review and revise the current library services plan, conduct a comprehensive library services survey, hold public hearings as necessary, and make a final report with its library plan to the Sheboygan County Board for approval at no later than the December 2014 County Board meeting.

BE IT FURTHER RESOLVED that the Joint County Library Planning Committee shall come into existence upon Ozaukee County adopting a companion Resolution similar to this Resolution.

Respectfully submitted this 22nd day of October, 2013.

EXECUTIVE COMMITTEE



Roger L. Te Stroete, Chairperson



Thomas Wegner, Vice-Chairperson



William C. Goehring, Secretary



Peggy Feider



George Marthenze

Opposed to Introduction:

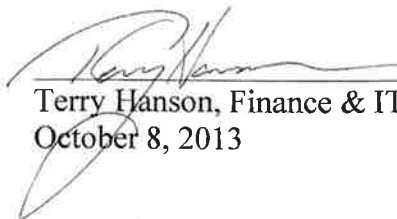
FISCAL NOTE

Re: Authorizing Creation of Joint County Library Planning Committee

There are some minimal costs for mileage, photocopying and other supplies, estimated to be not more than \$3,300.

Funding:

Included in the 2014 budget.



Terry Hanson, Finance & IT Director
October 8, 2013

1 SHEBOYGAN COUNTY RESOLUTION NO. 19 (2013/14)

2
3 Re: **Approving 2014 Budget**

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6 **WHEREAS**, the County Executive Committee, the County Finance Committee, the County
7 Administrator, and the County Finance and Information Technology Director have formulated a
8 County budget for 2014 using the process required by Chapter 5 of the County Code and Wis. Stat.
9 § 65.90, and

10
11 **WHEREAS**, Section 5.06(a)(6) requires the Finance Committee to submit the proposed full
12 budget in Resolution form to the full County Board for approval, and

13
14 **WHEREAS**, the Finance Committee prepared the proposed 2014 County budget as
15 submitted to the Board on October 22, 2013, a copy of which is on file with the County Clerk, and;

16
17 **WHEREAS**, the proposed budget was subject to preliminary amendments adopted by the
18 County Board on October 29, 2013, and further Finance Committee amendments, all as reflected on
19 the Committee report attached to the proposed 2014 budget, and

20
21 **WHEREAS**, the Finance Committee believes that the proposed 2014 County Budget as
22 amended pursuant to the Committee Report is in the best interests of Sheboygan County and its
23 taxpayers;

24
25 **NOW, THEREFORE, BE IT RESOLVED** that the Sheboygan County Board adopts the
26 proposed 2014 budget as submitted to the Board on October 22, 2013, and as amended pursuant to
27 the Finance Committee report as attached hereto, all of which are on file with the County Clerk.

28
29 Respectfully submitted this 5th day of November, 2013.

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33 **FINANCE COMMITTEE**

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37 _____
William C. Goehring, Chairperson

Gregory Weggeman, Vice-Chairperson

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Thomas Wegner, Secretary

Devin LeMahieu

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43 _____
George Marthenze

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45 Opposed to Introduction:

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1 **SHEBOYGAN COUNTY RESOLUTION NO. 20 (2013/14)**

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3 **Re: Levying and Apportioning the Tax**

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5 **WHEREAS**, each year, the County Board of Supervisors is required to determine the amount of
6 taxes to be levied in Sheboygan County against all taxable property for the year, and

7
8 **WHEREAS**, this year there are four (4) components of the tax amount that must be included, and
9

10 **WHEREAS**, the first component is the Forestation State Tax, set by the State of Wisconsin to
11 support the state forest system pursuant to Wis. Stat. §§ 70.58 and 70.60 charged against all taxable
12 properties in Sheboygan County in the amount of \$1,447,032.33 (Equalized Rate: .000169706), and
13

14 **WHEREAS**, the second component is the State Special Charge pursuant to Wis. Stat.
15 §§ 51.20(18) and 70.60 returned from other counties for expenses related to mental commitments of
16 Sheboygan County residents in their counties charged against all taxable properties in Sheboygan
17 County in the amount of \$2,978.92 (Equalized Rate: .000000359), and
18

19 **WHEREAS**, the third component is the Sheboygan County portion of the Eastern Shores Library
20 System approved for the budget and an apportionment adjustment for the Eastern Shores Library System
21 and required by Wis. Stat. § 43.64 to be charged against all taxable property in all townships except the
22 Towns of Scott and Sherman and all villages except the Villages of Adell, Cedar Grove, Elkhart Lake,
23 Kohler, Oostburg, and Random Lake in the amount of \$1,176,941.00 (Equalized Rate: .000344459,
24 applied to non-excluded Towns and Villages only), and
25

26 **WHEREAS**, the fourth and largest component is the general County property tax pursuant to Wis.
27 Stat. § 70.62 to finance the County government budget, and
28

29 **WHEREAS**, the Sheboygan County Board, after public hearing, study, and revision has finalized
30 and adopted the 2014 budget on this 5th day of November, 2013, which requires a levy of \$45,267,302.00
31 against all taxable property in the County of Sheboygan (Equalized Rate: .005455272);
32

33 **NOW, THEREFORE, BE IT RESOLVED**, that there be and hereby is levied on all taxable
34 property in the County of Sheboygan the following taxes:
35

36 Forestation State Tax		
37 Wis. Stat. § 70.58, (Equalized Rate: .000169706)		\$ 1,447,032.33
38		
39 State Special Charges		
40 Wis. Stat. § 51.20(18) (Equalized Rate: .000000359)		\$ 2,978.92
41		
42 General County Taxes		\$45,267,302.00
43 Wis. Stat. § 70.62, (Equalized County Rate: .005455272)		
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BE IT FURTHER RESOLVED that the sum of \$1,176,941, which is the amount approved for the budget of the Eastern Shores Library System, pursuant to Wis. Stat. § 43.64, be and hereby is levied against all taxable property in the townships, excluding the Towns of Scott and Sherman, and all villages, excluding the Villages of Adell, Cedar Grove, Elkhart Lake, Kohler, Oostburg, and Random Lake.

(Equalized Rate: .000344459)

BE IT FURTHER RESOLVED that the County Clerk and the County Finance Director shall, pursuant to Wis. Stat. § 70.63 determine and apportion within ten (10) days of this date, the tax levy set forth for the respective municipalities, according and in proportion to the valuations for the towns, villages, and cities as submitted by the Wisconsin Department of Revenue.

Respectfully submitted this 5th day of November, 2013.

FINANCE COMMITTEE

William C. Goehring, Chairperson

Greg Weggeman, Vice-Chairperson

Thomas Wegner, Secretary

Devin LeMahieu

George Marthenze

Opposed to Introduction:
